CERTIFICATION OF ENROLLMENT

ENGROSSED SUBSTITUTE HOUSE BILL 2737

Chapter 238, Laws of 1994

53rd Legislature 1994 Regular Session

ECONOMIC DEVELOPMENT FINANCE AUTHORITY--NONRECOURSE REVENUE BONDS

EFFECTIVE DATE: 4/1/94

Passed by the House March 9, 1994 Yeas 89 Nays 6

BRIAN EBERSOLE

Speaker of the House of Representatives

Passed by the Senate March 9, 1994 Yeas 41 Nays 4 CERTIFICATE

I, Marilyn Showalter, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is **ENGROSSED SUBSTITUTE HOUSE BILL 2737** as passed by the House of Representatives and the Senate on the dates hereon set forth.

JOEL PRITCHARD

MARILYN SHOWALTER

President of the Senate

Chief Clerk

Approved April 1, 1994

FILED

April 1, 1994 - 10:33 a.m.

MIKE LOWRY

Governor of the State of Washington

Secretary of State State of Washington

ENGROSSED SUBSTITUTE HOUSE BILL 2737

AS AMENDED BY THE SENATE

Passed Legislature - 1994 Regular Session

State of Washington 53rd Legislature 1994 Regular Session

By House Committee on Capital Budget (originally sponsored by Representatives Wineberry, Sheldon, Schoesler, Shin and Springer; by request of Department of Trade and Economic Development)

Read first time 02/08/94.

- 1 AN ACT Relating to the Washington economic development finance
- 2 authority; amending RCW 43.163.010, 43.163.080, 43.163.120, and
- 3 43.163.130; adding a new section to chapter 43.163 RCW; and declaring
- 4 an emergency.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 43.163.010 and 1989 c 279 s 2 are each amended to read 7 as follows:
- 8 As used in this chapter, the following words and terms have the
- 9 following meanings, unless the context requires otherwise:
- 10 (1) "Authority" means the Washington economic development finance
- 11 authority created under RCW 43.163.020 or any board, body, commission,
- 12 department or officer succeeding to the principal functions of the
- 13 authority or to whom the powers conferred upon the authority shall be
- 14 given by law;
- 15 (2) "Bonds" means any bonds, notes, debentures, interim
- 16 certificates, conditional sales or lease financing agreements, lines of
- 17 credit, forward purchase agreements, investment agreements, and other
- 18 banking or financial arrangements, guaranties, or other obligations

- 1 issued by or entered into by the authority. Such bonds may be issued 2 on either a tax-exempt or taxable basis;
- 3 (3) "Borrower" means one or more public or private persons or 4 entities acting as lessee, purchaser, mortgagor, or borrower who has 5 obtained or is seeking to obtain financing either from the authority or from an eligible banking organization that has obtained or is seeking 6 7 to obtain funds from the authority to finance a project. A borrower may include a party who transfers the right of use and occupancy to 8 9 another party by lease, sublease or otherwise, or a party who is 10 seeking or has obtained a financial guaranty from the authority;
- (4) "Eligible banking organization" means any organization subject to regulation by the ((state supervisor of banking or the state supervisor of savings and loans)) director of the department of financial institutions, any national bank, federal savings and loan association, and federal credit union located within this state;
 - (5) "Eligible export transaction" means any preexport or export activity by a person or entity located in the state of Washington involving a sale for export and product sale which, in the judgment of the authority: (a) Will create or maintain employment in the state of Washington, (b) will obtain a material percent of its value from manufactured goods or services made, processed or occurring in Washington, and (c) could not otherwise obtain financing on reasonable terms from an eligible banking organization;
 - (6) "Eligible farmer" means any person who is a resident of the state of Washington and whose specific acreage qualifying for receipts from the federal department of agriculture under its conservation reserve program is within the state of Washington;
- (7) "Eligible person" means an individual, partnership, corporation, or joint venture carrying on business, or proposing to carry on business within the state and is seeking financial assistance under section 4 of this act;
- 32 (8) "Financial assistance" means the infusion of capital to persons 33 for use in the development and exploitation of specific inventions and 34 products;
- 35 <u>(9)</u> "Financing document" means an instrument executed by the 36 authority and one or more persons or entities pertaining to the 37 issuance of or security for bonds, or the application of the proceeds 38 of bonds or other funds of, or payable to, the authority. A financing 39 document may include, but need not be limited to, a lease, installment

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- 1 sale agreement, conditional sale agreement, mortgage, loan agreement,
- 2 trust agreement or indenture, security agreement, letter or line of
- 3 credit, reimbursement agreement, insurance policy, guaranty agreement,
- 4 or currency or interest rate swap agreement. A financing document also
- 5 may be an agreement between the authority and an eligible banking
- 6 organization which has agreed to make a loan to a borrower;
- 7 $((\frac{8}{10}))$ "Plan" means the general plan of economic development
- 8 finance objectives developed and adopted by the authority, and updated
- 9 from time to time, as required under RCW 43.163.090((-));
- 10 (11) "Economic development activities" means activities related to:
- 11 Manufacturing, processing, research, production, assembly, tooling,
- 12 warehousing, pollution control, energy generating, conservation,
- 13 transmission, and sports facilities and industrial parks;
- 14 (12) "Project costs" means costs of:
- 15 (a) Acquisition, lease, construction, reconstruction, remodeling,
- 16 refurbishing, rehabilitation, extension, and enlargement of land,
- 17 rights to land, buildings, structures, docks, wharves, fixtures,
- 18 machinery, equipment, excavations, paving, landscaping, utilities,
- 19 approaches, roadways and parking, handling and storage areas, and
- 20 similar ancillary facilities, and any other real or personal property
- 21 <u>included in an economic development activity;</u>
- 22 (b) Architectural, engineering, consulting, accounting, and legal
- 23 costs related directly to the development, financing, acquisition,
- 24 lease, construction, reconstruction, remodeling, refurbishing,
- 25 rehabilitation, extension, and enlargement of an activity included
- 26 <u>under subsection (11) of this section, including costs of studies</u>
- 27 <u>assessing the feasibility of an economic development activity;</u>
- 28 (c) Finance costs, including the costs of credit enhancement and
- 29 discounts, if any, the costs of issuing revenue bonds, and costs
- 30 <u>incurred in carrying out any financing document;</u>
- 31 (d) Start-up costs, working capital, capitalized research and
- 32 <u>development costs</u>, capitalized interest during construction and during
- 33 the eighteen months after estimated completion of construction, and
- 34 <u>capitalized debt service or repair and replacement or other appropriate</u>
- 35 <u>reserves;</u>
- 36 (e) The refunding of any outstanding obligations incurred for any
- 37 of the costs outlined in this subsection; and
- 38 (f) Other costs incidental to any of the costs listed in this

p. 3

39 section;

- 1 (13) "Product" means a product, device, technique, or process that
 2 is or may be exploitable commercially. "Product" does not refer to
 3 pure research, but shall be construed to apply to products, devices,
 4 techniques, or processes that have advanced beyond the theoretic stage
 5 and are readily capable of being, or have been, reduced to practice;
- 6 (14) "Financing agreements" means, and includes without limitation,
 7 a contractual arrangement with an eligible person whereby the authority
 8 obtains rights from or in an invention or product or proceeds from an
 9 invention or product in exchange for the granting of financial and
 10 other assistance to the person.
- 11 **Sec. 2.** RCW 43.163.080 and 1990 c 53 s 5 are each amended to read 12 as follows:
- (1) The authority shall adopt general operating procedures for the authority. The authority shall also adopt operating procedures for individual programs as they are developed for obtaining funds and for providing funds to borrowers. These operating procedures shall be adopted by resolution prior to the authority operating the applicable programs.
- 19 (2) The operating procedures shall include, but are not limited to: (a) Appropriate minimum reserve requirements to secure the authority's 20 21 bonds and other obligations; (b) appropriate standards for securing 22 loans and other financing the authority provides to borrowers, such as 23 guarantees or collateral; and (c) ((appropriate)) strict standards for 24 providing financing to borrowers, such as (i) the borrower is a 25 responsible party with a high probability of being able to repay the financing provided by the authority, (ii) the financing is reasonably 26 expected to provide economic growth or stability in the state by 27 enabling a borrower to increase or maintain jobs or capital in the 28 29 state, (iii) the borrowers with the greatest needs or that provide the most public benefit are given higher priority by the authority, and 30 31 (iv) the financing is consistent with any plan adopted by the authority 32 under RCW 43.163.090.
- 33 **Sec. 3.** RCW 43.163.120 and 1989 c 279 s 13 are each amended to 34 read as follows:
- The authority shall receive no appropriation of state funds. The department of <u>community</u>, trade, and economic development shall provide staff to the authority, to the extent permitted by law, to enable the

- 1 authority to accomplish its purposes; the staff from the department of
- 2 <u>community</u>, trade, and economic development may assist the authority in
- 3 organizing itself and in designing programs, but shall not be involved
- 4 in the issuance of bonds or in making credit decisions regarding
- 5 financing provided to borrowers by the authority. The authority shall
- 6 report each December on its activities to the ((house trade and
- 7 economic development committee and to the senate economic development
- 8 and labor committee)) appropriate standing committees of the house of
- 9 representatives and senate.
- 10 <u>NEW SECTION.</u> **Sec. 4.** A new section is added to chapter 43.163 RCW
- 11 to read as follows:
- 12 For the purpose of facilitating economic development in the state
- 13 of Washington and encouraging the employment of Washington workers at
- 14 meaningful wages:
- 15 (1) The authority may develop and conduct a program or programs to
- 16 provide nonrecourse revenue bond financing for the project costs for no
- 17 more than five economic development activities, per year, included
- 18 under the authority's general plan of economic development finance
- 19 objectives;
- 20 (2) The authority may also develop and conduct a program that will
- 21 stimulate and encourage the development of new products within
- 22 Washington state by the infusion of financial aid for invention and
- 23 innovation in situations in which the financial aid would not otherwise
- 24 be reasonably available from commercial sources. The authority is
- 25 authorized to provide nonrecourse revenue bond financing for this
- 26 program.
- 27 (a) For the purposes of this program, the authority shall have the
- 28 following powers and duties:
- 29 (i) To enter into financing agreements with eligible persons doing
- 30 business in Washington state, upon terms and on conditions consistent
- 31 with the purposes of this chapter, for the advancement of financial and
- 32 other assistance to the persons for the development of specific
- 33 products, procedures, and techniques, to be developed and produced in
- 34 this state, and to condition the agreements upon contractual assurances
- 35 that the benefits of increasing or maintaining employment and tax
- 36 revenues shall remain in this state and accrue to it;
- 37 (ii) Own, possess, and take license in patents, copyrights, and
- 38 proprietary processes and negotiate and enter into contracts and

- 1 establish charges for the use of the patents, copyrights, and 2 proprietary processes when the patents and licenses for products result 3 from assistance provided by the authority;
- 4 (iii) Negotiate royalty payments to the authority on patents and 5 licenses for products arising as a result of assistance provided by the 6 authority;
- 7 (iv) Negotiate and enter into other types of contracts with 8 eligible persons that assure that public benefits will result from the 9 provision of services by the authority; provided that the contracts are 10 consistent with the state Constitution;
- 11 (v) Encourage and provide technical assistance to eligible persons 12 in the process of developing new products;
- (vi) Refer eligible persons to researchers or laboratories for the purpose of testing and evaluating new products, processes, or innovations; and
- (vii) To the extent permitted under its contract with eligible persons, to consent to a termination, modification, forgiveness, or other change of a term of a contractual right, payment, royalty, contract, or agreement of any kind to which the authority is a party.
- 20 (b) Eligible persons seeking financial and other assistance under this program shall forward an application, together with an application 21 fee prescribed by rule, to the authority. An investigation and report 22 23 concerning the advisability of approving an application for assistance 24 shall be completed by the staff of the authority. The investigation 25 and report may include, but is not limited to, facts about the company 26 under consideration as its history, wage standards, job opportunities, 27 stability of employment, past and present financial condition and structure, pro forma income statements, present and future markets and 28 prospects, integrity of management as well as the feasibility of the 29 30 proposed product and invention to be granted financial aid, including the state of development of the product as well as the likelihood of 31 its commercial feasibility. After receipt and consideration of the 32 33 report set out in this subsection and after other action as is deemed 34 appropriate, the application shall be approved or denied by the 35 authority. The applicant shall be promptly notified of action by the authority. In making the decision as to approval or denial of an 36 37 application, priority shall be given to those persons operating or planning to operate businesses of special importance to Washington's 38 39 economy, including, but not limited to: (i) Existing resource-based

- 1 industries of agriculture, forestry, and fisheries; (ii) existing
- 2 advanced technology industries of electronics, computer and instrument
- 3 manufacturing, computer software, and information and design; and (iii)
- 4 emerging industries such as environmental technology, biotechnology,
- 5 biomedical sciences, materials sciences, and optics.
- 6 (3) The authority may also develop and implement, if authorized by
- 7 the legislature, such other economic development financing programs
- 8 adopted in future general plans of economic development finance
- 9 objectives developed under RCW 43.163.090.
- 10 (4) The authority may not issue any bonds for the programs
- 11 authorized under this section after June 30, 2000.
- 12 **Sec. 5.** RCW 43.163.130 and 1989 c 279 s 14 are each amended to
- 13 read as follows:
- 14 (1) The authority may issue its nonrecourse revenue bonds in order
- 15 to obtain the funds to carry out the programs authorized in this
- 16 chapter. The bonds shall be special obligations of the authority,
- 17 payable solely out of the special fund or funds established by the
- 18 authority for their repayment.
- 19 (2) Any bonds issued under this chapter may be secured by a
- 20 financing document between the authority and the purchasers or owners
- 21 of such bonds or between the authority and a corporate trustee, which
- 22 may be any trust company or bank having the powers of a trust company
- 23 within or without the state.
- 24 (a) The financing document may pledge or assign, in whole or in
- 25 part, the revenues and funds held or to be received by the authority,
- 26 any present or future contract or other rights to receive the same, and
- 27 the proceeds thereof.
- 28 (b) The financing document may contain such provisions for
- 29 protecting and enforcing the rights, security, and remedies of
- 30 bondowners as may be reasonable and proper, including, without limiting
- 31 the generality of the foregoing, provisions defining defaults and
- 32 providing for remedies in the event of default which may include the
- 33 acceleration of maturities, restrictions on the individual rights of
- 34 action by bondowners, and covenants setting forth duties of and
- 35 limitations on the authority in conduct of its programs and the
- 36 management of its property.
- 37 (c) In addition to other security provided in this chapter or
- 38 otherwise by law, bonds issued by the authority may be secured, in

whole or in part, by financial guaranties, by insurance or by letters 2 of credit issued to the authority or a trustee or any other person, by any bank, trust company, insurance or surety company or other financial 3 4 institution, within or without the state. The authority may pledge or 5 assign, in whole or in part, the revenues and funds held or to be received by the authority, any present or future contract or other 6 7 rights to receive the same, and the proceeds thereof, as security for 8 such guaranties or insurance or for the reimbursement by the authority 9 to any issuer of such letter of credit of any payments made under such 10 letter of credit.

- (3) Without limiting the powers of the authority contained in this chapter, in connection with each issue of its obligation bonds, the authority shall create and establish one or more special funds, including, but not limited to debt service and sinking funds, reserve funds, project funds, and such other special funds as the authority deems necessary, useful, or convenient.
- 17 (4) Any security interest created against the unexpended bond proceeds and against the special funds created by the authority shall 18 19 be immediately valid and binding against the money and any securities 20 in which the money may be invested without authority or trustee possession. The security interest shall be prior to any party having 21 22 any competing claim against the moneys or securities, without filing or recording under Article 9 of the Uniform Commercial Code, Title 62A 23 24 RCW, and regardless of whether the party has notice of the security 25 interest.
- 26 (5) The bonds may be issued as serial bonds, term bonds or any 27 other type of bond instrument consistent with the provisions of this chapter. The bonds shall bear such date or dates; mature at such time 28 or times; bear interest at such rate or rates, either fixed or 29 30 variable; be payable at such time or times; be in such denominations; 31 such form; bear such privileges of transferability, exchangeability, and interchangeability; be subject to such terms of 32 redemption; and be sold at public or private sale, in such manner, at 33 34 such time or times, and at such price or prices as the authority shall 35 determine. The bonds shall be executed by the manual or facsimile signatures of the authority's chair and either its secretary or 36 37 executive director, and may be authenticated by the trustee (if the authority determines to use a trustee) or any registrar which may be 38 designated for the bonds by the authority. 39

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- (6) Bonds may be issued by the authority to refund other 1 outstanding authority bonds, at or prior to maturity of, and to pay any 2 3 redemption premium on, the outstanding bonds. Bonds issued for 4 refunding purposes may be combined with bonds issued for the financing or refinancing of new projects. Pending the application of the 5 proceeds of the refunding bonds to the redemption of the bonds to be 6 7 redeemed, the authority may enter into an agreement or agreements with 8 a corporate trustee regarding the interim investment of the proceeds 9 and the application of the proceeds and the earnings on the proceeds to 10 the payment of the principal of and interest on, and the redemption of, the bonds to be redeemed. 11
- 12 (7) The bonds of the authority may be negotiable instruments under 13 Title 62A RCW.
- 14 (8) Neither the members of the authority, nor its employees or 15 agents, nor any person executing the bonds shall be personally liable 16 on the bonds or be subject to any personal liability or accountability 17 by reason of the issuance of the bonds.
- (9) The authority may purchase its bonds with any of its funds available for the purchase. The authority may hold, pledge, cancel or resell the bonds subject to and in accordance with agreements with bondowners.
- 22 (10) The authority shall not exceed two hundred fifty million 23 dollars in total outstanding debt at any time.
- (11) The state finance committee shall be notified in advance of the issuance of bonds by the authority in order to promote the orderly offering of obligations in the financial markets.
- 27 (12) The authority may not issue any bonds after June 30, 2000.
- NEW SECTION. Sec. 6. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.
- NEW SECTION. Sec. 7. This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and shall take effect immediately.

Passed the House March 9, 1994. Passed the Senate March 9, 1994. Approved by the Governor April 1, 1994. Filed in Office of Secretary of State April 1, 1994.